# COUNTY OF SAN BERNARDINO SPECIAL DISTRICT BIG BEAR VALLEY PARK AND RECREATION DISTRICT FINANCIAL STATEMENTS JUNE 30, 2018

County of San Bernardino Special District Big Bear Valley Park and Recreation District

#### Financial Statements June 30, 2018

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Board of Supervisors County of San Bernardino County of San Bernardino Special District Big Bear Valley Park and Recreation District

#### **Independent Auditor's Report**

We have audited the accompanying financial statements of the governmental activities and each major fund, of the County of San Bernardino Special District County Service Area of Big Bear Valley Park and Recreation District (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise CSA's basic financial statements as listed in the table of contents.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the minimum audit requirements and reporting guidelines for California Special Districts required by the Office of the State Controller. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

Board of Supervisors County of San Bernardino County of San Bernardino Special District Big Bear Valley Park and Recreation District

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the County of San Bernardino Special District County Service Area of Big Bear Valley Park and Recreation District as of June 30, 2018 and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America, as well as accounting systems prescribed by the State Controller's Office and state regulations governing special districts.

#### **Other Matters**

Prior-Year Comparative Information

Prior year data has been included with the basic financial statements for comparative purposes only.

Board of Supervisors County of San Bernardino County of San Bernardino Special District Big Bear Valley Park and Recreation District

Required Supplementary Information

Management has omitted Management's Discussion and Analysis and the Schedules of Pension Plan Contribution and Proportionate Share of Net Pension Liability that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 18, 2019, on our consideration of the CSA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the CSA's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the CSA's internal control over financial reporting and compliance.

January 18, 2019

Riverside, California

Eadie and Payne, LLP

#### COUNTY OF SAN BERNARDINO SPECIAL DISTRICT BIG BEAR VALLEY PARK AND RECREATION DISTRICT Statement of Net Position

June 30, 2018

	2018 Governmental	For Comparative Purposes Only 2017 Governmental
	Activities	Activities
Assets		
Cash and investments	\$ 2,675,811	\$ 4,927,407
Taxes receivable	56,707	48,655
Due from other governments	54,217	-
Capital assets, net of depreciation	14,053,305_	9,865,023
Total assets	16,840,040	14,841,085
Deferred outflows of resources		
Pension	777,262	802,276
Liabilities		
Current:		
Accounts payable	295,287	21,757
Salaries and benefits payable	108,537	98,124
Due to other funds	119,646	19,966
Due to other governments	7,846	7,051
Long-term:		
Note payable	150,000	-
Compensated absences payable	145,922	136,603
Net pension liability	1,575,631	1,625,897
Total liabilities	2,402,869	1,909,398
Deferred inflows of resources		
Pension	351,927	365,369
Net Position		
Net invesment in capital assets	14,053,305	9,865,023
Restricted for parks and recreation	2,028,102	1,821,863
Unrestricted	(1,218,901)	1,681,708
Total net position	\$ 14,862,506	\$ 13,368,594

#### Statement of Activities For the Year Ended June 30, 2018

	2018 Governmental Activities	For Comparative Purposes Only 2017 Governmental Activities
Expenses		
Parks and recreation:	4 242 52	<b>.</b>
Salaries and benefits	\$ 1,910,632	\$ 2,048,783
Services and supplies	1,370,932	1,210,336
Depreciation	201,825	201,044
Total program expenses	3,483,389	3,460,163
Program revenues		
Charges for services	1,571,259	1,284,508
Operating grants and contributions:	, ,	, ,
Federal assistance	55,620	45,207
State assistance	19,299	20,376
Other charges	18,596	71,280
Total program revenues	1,664,774	1,421,371
General revenues		
Property taxes	2,179,183	2,097,410
Other taxes	30,094	21,849
Rents, concessions and royalties	62,798	83,196
Investment earnings	31,902	25,079
Donations	658,900	25,077
Gain (loss) on sale of capital assets	349,650	(726)
Total general revenues	3,312,527	2,226,808
Other Financing Sources (Uses)		
Other Financing Sources (Uses) Transfers in from other funds	320,000	
Transfers in from County	500,000	-
Transfers out	(820,000)	<u>-</u>
Transfers out	(820,000)	<del></del>
Change in net position	1,493,912	188,016
Net position at beginning of year	13,368,594	13,180,578
Net position at end of year	\$ 14,862,506	\$ 13,368,594

Balance Sheet Governmental Funds June 30, 2018

	2018										
	SPECIAL REVENUE FUNDS					CAPITAL PRO	_	_			
		General (2580)		Zoo (2582)		aridge Animal Relocation (3164)		Park provements (3161)	GOV	TOTAL ERNMENTAL FUNDS	
Assets Cash and investments Taxes receivable Due from other governments	\$	1,772,678 56,707 30,036	\$	612,788 - 24,181	\$	201,252	\$	89,093	\$	2,675,811 56,707 54,217	
Total assets	\$	1,859,421	\$	636,969	\$	201,252	\$	89,093	\$	2,786,735	
Liabilities and Fund Balances Liabilities: Accounts payable Salaries and benefits payable Due to other funds Due to other governments	\$	9,056 66,756 32,612 7,846	\$	228,760 41,780 81,478	\$	57,471 - 5,556	\$	- - -	\$	295,287 108,536 119,646 7,846	
Due to other governments	-	7,840								7,840	
Total liabilities		116,271		352,017		63,027				531,316	
Fund Balances: Restricted For: Maintenance of park facilities Assigned		1,743,150		284,952		138,225		89,093		2,028,102 227,318	
Total fund balances		1,743,150		284,952		138,225		89,093		2,255,420	
Total liabilities and fund balances	\$	1,859,421	\$	636,969	\$	201,252	\$	89,093	\$	2,786,735	
	Reconciliation of balance sheet of governmental funds to statement of net position:  Total Fund Balance - Governmental Funds  Amounts reported for governmental activities in the statement of net position are different because:										
	Capital asets used in governmental activities are not financial resources and, therefore, are not reported in the funds:									14,053,304	
	Deferred outflows of resources, deferred inflows of resources, and long-term liability related to the pension plan are not financial resources or due and payable in the current period and, therefore, are not reported in the governmental funds.									(1,150,296)	
		s payable are no fore, are not rep								(150,000)	
	Com	pensated absent	ces paya	able are not fina						(145,922)	
		osition of Gove							\$	14,862,506	

Balance Sheet Governmental Funds June 30, 2018

For Comparative Purposes Only 2017

13,368,594

						2017				
	SPECIAL REVENUE FUNDS CAPITAL PROJECTS FUNDS									
		General (2580)		Zoo (2582)		Moonridge Animal k Relocation (3164)	•	Park provements (3161)	GOVI	TOTAL ERNMENTAL FUNDS
Assets Cash and cash equivalents Taxes receivable Due from other governments	\$	1,740,099 48,655	\$	143,612	\$	2,990,645	\$	53,051	\$	4,927,407 48,655
Total assets	\$	1,788,754	\$	143,612	\$	2,990,645	\$	53,051	\$	4,976,062
<b>Liabilities and Fund Balances</b> Liabilities:										
Accounts payable	\$	5,328	\$	-	\$	16,429	\$	-	\$	21,757
Salaries and benefits payable		56,075		42,049		-		-		98,124
Due to other governments		7,051				19,966		-		27,017
Total liabilities		68,454		42,049		36,395		-		146,898
Fund Balances: Restricted For: Maintenance of park facilities		1,720,300		101,563						1,821,863
Assigned		1,720,300		101,303		2,954,250		53,051		3,007,301
Assigned						2,934,230		33,031		3,007,301
Total fund balances		1,720,300		101,563		2,954,250		53,051		4,829,164
Total liabilities and fund balances	\$	1,788,754	\$	143,612	\$	2,990,645	\$	53,051	\$	4,976,062
	Reco	onciliation of	bala	nce sheet of g	over	nmental funds	to state	ement of net	position	:
	Tota	l Fund Bala	nce -	- Governmen	tal F	unds			\$	4,829,164
	Amo	ounts reported ion are differ	l for ent l	governmental because:	acti	vities in the sta	tement	of net		
				governmental a re, are not rep		ities are not fin I in the funds:	ancial			9,865,023
Deferred outflows of resources, deferred inflows of resources, and long- term liability related to the pension plan are not financial resources or due and payable in the current period and, therefore, are not reported in the governmental funds.							(1,188,990)			
Compensated absences payable are not financial resources and, are not reported in the governmental funds.								\$	(136,603)	

Net Position of Governmental Activities

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Year Ended June 30, 2018

		SPECIAL I FUN			CAPITAL P Fun			
		General (2580)	Zoo (2582)	]	Moonridge Animal Park Relocation (3164)	Park Improvements (3161)	GOV	TOTAL /ERNMENTAL FUNDS
Revenues								
Property Taxes	\$	2,179,183	\$ -		\$ -	\$ -	\$	2,179,183
Other taxes		30,094	-		-	-		30,094
Operating grants and contributions:								
Federal Assistance		55,620	-		-	-		55,620
State assistance		19,299	-		-	-		19,299
Rents, concessions and royalties		62,798	-		-	-		62,798
Service fees		182,692	1,388,566	5	-	-		1,571,258
Other charges	_	4,027	14,569	<del>)</del> _				18,596
Total revenues		2,533,713	1,403,135	5				3,936,848
Expenditures								
Current - parks and recreation:								
Salaries and benefits		1,236,606	702,547	7	-	-		1,939,153
Services and supplies		975,887	395,045	5	-	-		1,370,932
Capital outlay:								
Improvements to land		8,769	227,156	5	4,131,427	33,958		4,401,310
Total expenditures	_	2,221,262	1,324,748	3	4,131,427	33,958		7,711,395
Other Financing Sources (Uses)								
Investment earnings		14,599	1,901	1	15,402	-		31,902
Note payable			150,000	)	-	-		150,000
Donations		5,800	3,100	)	650,000	-		658,900
Gain on sale of capital asset		360,000						360,000
Transfers in from other funds		-	100,000	)	150,000	70,000		320,000
Transfers in from County		-	-		500,000	-		500,000
Transfers out		(670,000)	(150,000	))	-			(820,000
Total Other Financing Sources (Uses)		(289,601)	105,001	<u> </u>	1,315,402	70,000		1,200,802
Net change in fund balances		22,850	183,389	)	(2,816,025)	36,042		(2,573,744

Fund balances - beginning

Fund balances - ending

1,720,300

1,743,150

101,563

284,952 \$

2,954,250

138,225 \$

53,051

89,093

4,829,164

2,255,420

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Year Ended June 30, 2018

For Comparative Purposes Only 2017

	SPECIAL REVENUE					CAPITAL PROJECTS				
	FUNDS				FUNDS					
		101	,DU		1	Moonridge Animal	<i>D</i> 0	Park		TOTAL
		General		Zoo	Par	k Relocation	Imp	rovements	GOV	ERNMENTAL
		(2580)		(2582)		(3164)	(	(3161)		FUNDS
Revenues										
Property Taxes	\$	2,097,410	\$	-	\$	-	\$	-	\$	2,097,410
Other taxes		21,849		-		-		-		21,849
Intergovernmental:										
Federal Assistance		45,207		-		-		-		45,207
State assistance		20,376		-		-		-		20,376
Rents, concessions and royalties		83,196		-		-		-		83,196
Investment earnings		7,482		1,118		16,479		-		25,079
Service fees		306,238		978,270		´-		-		1,284,508
Cash contributions		10,352		4,635		-		-		14,987
Other charges		5,595		50,698		-		-		56,293
Total revenues		2,597,705		1,034,721		16,479		-		3,648,905
Expenditures										
Current - parks and recreation:										
Salaries and benefits		1,249,159		798,075		-		-		2,047,234
Services and supplies		882,163		295,464		-		22,837		1,200,464
Capital outlay:										
Improvements to land		-				2,035,912		500		2,036,412
Total expenditures		2,131,322		1,093,539		2,035,912		23,337		5,284,110
Net change in fund balances		466,383		(58,818)		(2,019,433)		(23,337)		(1,635,205)
Fund balances - beginning		1,253,917		160,381		4,973,683		76,388		6,464,369
Fund balances - ending	\$	1,720,300	\$	101,563	\$	2,954,250	\$	53,051	\$	4,829,164

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the Year Ended June 30, 2018

		r Comparative orposes Only
	2018	 2017
Net Changes in Fund Balances - Total Governmental Funds	\$ (2,573,744)	\$ (1,635,205)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense was exceeded by capital outlay, net of disposals in the current period.	4,189,134	1,824,772
Pension obligation expenses reported in the statement of activities		
do not require the use of current financial resources and, therefore, are not reported		
as expenditures in the governmental funds.	38,694	7,094
Notes payable	(150,000)	-
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Change in compensated absences payable	(10,171)	(8,645)
Changes in Net Position of Governmental Activities	\$ 1,493,913	\$ 188,016

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Big Bear Valley Park and Recreation conform to generally accepted accounting principles as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

#### **Reporting Entity**

The Big Bear Valley Park and Recreation (the District) was established by an act of the Board of Supervisors of the County of San Bernardino (the County) on April 23, 1934. The District maintains nine parks, including a zoo, swim beach, and senior center.

The District is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The Accompanying financial statement reflect only the account of the Big Bear Valley Park and Recreation District of the County of San Bernardino and are not intended to present the financial position of the Count taken as a whole.

Because the District meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the District's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2018.

#### **Government-wide and fund financial statements**

The government-wide financial statements (e.g., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type* activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Government-wide and fund financial statements (continued)

Separate financial statements are provided from governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the District does not have any proprietary or fiduciary fund types. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement focus, basis of accounting, and financial statements presentation

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible with the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The County has established a materiality level for recording year-end accruals. For Special Districts with appropriations of less than \$500,000, individual items of less than \$1,000 are not accrued at year end. For Special Districts with appropriations over \$500,000, individual items of less than \$5,000 are not accrued at year end.

The government reports the following major governmental funds:

The *special revenue fund* labeled "General" is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Measurement focus, basis of accounting, and financial statements presentation (continued)

The special revenue fund labeled "Zoo" accounts for the Moonridge Animal Park Zoo.

The *capital project fund* labeled "Moonridge Animal Park Relocation" is used to account for financial resources to be used for the acquisition or construction of major capital facilities for the zoo.

The *capital project fund* labeled "Park Improvements" is used to account for financial resources to be used for the acquisition or construction of major capital facilities for the Big Bear parks.

Financial reporting is based upon all GASB pronouncements including the Codification of Accounting and Financial Reporting Guidelines.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided 2) operating grants and contribution, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes. When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

#### **Cash and investments**

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from date of acquisition.

#### **Interfund receivables and payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (e.g., the current portion of interfund loans) or advances to/from other funds" (e.g., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds" Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances". Currently, the District has no business-type activities.

#### **Property taxes and receivables**

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on March 1 and become delinquent with penalties on August 31.

All accounts receivable are shown net of an allowance for uncollectibles when applicable. No allowance for uncollectibles has been recorded as of June 30, 2018 based on management's expectation that all accounts receivable will be collected through the regular tax roll.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Inventories and prepaid items**

Inventories, if any, are valued at cost using the first-in/first-out method. Costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### **Capital assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of two years. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvement are capitalized as projects are constructed. Donated capital assets are recorded at acquisition value at the date of donation in accordance with GASB Statement No. 72.

Property, plant and equipment of the government is depreciated using straight-line method over the following estimated useful lives:

Assets	<u>Years</u>
Infrastructure	40-60
Structure and improvements	5-40
Equipment and vehicles	4-15

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Fund Equity**

The District follows GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. This statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classification describes the relative strength of the spending constraints placed on the purpose for which the resources can be used:

- Nonspendable Fund Balance: Amounts cannot be spent because they are: (a) not in spendable form or (b) legally or contractually required to be maintained intact. Due to the nature or form of the resources, they generally cannot be expected to be converted into cash.
- Restricted Fund Balance: Amounts are restricted by external parties, i.e., creditors, grantors, contributors, or laws/ regulations of other governments or restricted by law through constitutional provision or enabling legislation.
- Committed Fund Balance: Amounts can only be used for a specific purpose pursuant to constraints imposed by formal action of the government's highest level of decision making authority (the board of Supervisors). The formal action must occur prior to the end of the reporting period, however, the amount may be determined in the subsequent period. These are self-imposed limitations on available resources. These committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same level of action it employed to previously commit those amounts. These committed amounts would be approved and adopted by formal action of the Board.

Assigned Fund Balance: Amounts are constrained by the government's intent to be used for specific purposes that are neither restricted nor committed. The intent will be expressed by the body or official to which the governing body has delegated the authority, i.e., the County Administrative Office. The County Administrative Office will assign fund balance for specific departmental projects though the use of the respective department's general fund savings. Such projects would not normally be feasible for the department without reserving funding over a multiple year period.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Fund Equity (continued)**

• Unassigned Fund Balance: The General Fund, as the principal operating fund, often has net resources in excess of what can properly be classified in one of the four categories already described. Therefore, in order to calculate unassigned fund balance, total fund balance less nonspendable, restricted, committed, or assigned equals unassigned fund balances. This amount is available for any purpose and will be placed in either the General Purpose Reserve, General Fund – Mandatory Contingencies or the General Fund – Uncertainties Contingencies until allocated for a specific purpose by the Board, by a four-fifths vote.

When both restricted and unrestricted resources are available for use when expenditure is incurred, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed. It is the County's policy to consider committed amounts as being reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

#### **Employee compensated absences**

Accumulated vacation, holiday benefits, sick pay and compensatory time are recorded as an expense and liability as the benefits are earned. Compensated absence liabilities are recorded as a current liability. The District is not obligated to pay for unused sick leave is an employee terminates or retires.

Compensated absences activity for the year ended June 30, 2018 was as follows:

В	eginning			Ending
1	balance	Additions	Deletions	balance
\$	136,603	\$ 109,319	\$100,000	\$ 145,922

#### **Use of estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Pensions**

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the CSA's plan and additions to/deductions from the plans' fiduciary net position have been determined on the same basis as they are reported by SBCERA. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Stewardship, compliance and accountability

#### A. Budgetary information

In accordance with provisions of section 29000-29143 of the Government code of the State of California, commonly known as the County Budget Act, the District prepares and adopts a budget on or before August 30 for each fiscal year. Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for capital assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

#### B. Encumbrances

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow or resources (expense/expenditure) until then.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Deferred Outflows/ Inflows of Resources (continued)**

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### **Long-Term Debt and Interest Payable**

In the Government-Wide Financial Statements, long-term debt and other long-term obligations are reported as liabilities in the appropriate activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are immediately expensed when incurred in the Government-Wide Financial Statements in addition to the Proprietary and Fiduciary Fund Statements in accordance with GASB No. 65. In the Fund Financial Statements, with the exception of advances from other funds, long-term liabilities are not presented. Consequently, long term debt is shown as a reconciling item in the Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position.

In the Government-Wide Financial Statements, interest payable on long-term debt is recognized as the liability is incurred for governmental activities and business-type activities. In the Fund Financial Statements, only propriety fund types recognize the interest payable when the liability is incurred.

#### **Net Position Flow Assumption**

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

In the Government-Wide Financial Statements, net position are classified in the following categories: *Net Investment in Capital Assets* consists of capital assets net of accumulated depreciation and reduced by outstanding debt that attributed to the acquisition, construction, or improvement of the assets. Restricted Net position is restricted by external creditors, grantors, contributors, laws or regulations of other governments. Unrestricted Net position is all net position that does not meet the definition of "net investment in capital assets" or "restricted net position."

#### **NOTE 2: CASH AND INVESTMENTS**

Cash and investments include balances of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the CSA's account based upon the CSA's average daily deposit balance during the allocation period. Cash and investments are shown at the fair value as of June 30, 2018. Changes in fair value that occur during a fiscal year are recognized as *investment earnings* reported for that fiscal year. *Investment earnings* reports interest earnings, changes in fair value, and any gains or losses realized upon the liquidation, maturity, or sale of investments. The County's practice is to hold investments until maturity.

See the County of San Bernardino's Comprehensive Annual Financial Report (CAFR) for details of their investment policy and disclosures related to investment credit risk, concentration of credit risk, interest rate risk and custodial credit risk, as required by GASB Statement No. 40, and fair value hierarchy disclosures required by GASB Statement No. 72. The County of San Bernardino's CAFR may be obtained from their website http://sbcounty.gov/ATC.

**NOTE 3: CAPITAL ASSETS** 

Capital asset activity for the year ended June 30, 2018 was as follows:

#### **Governmental activities:**

		Beginning Balance	Additions	Deletions	Ending Balance
Capital assets, not being depreciated:		Bululiee	Traditions	Deletions	Bulance
Land	\$	3,531,946	<b>s</b> -	\$ (10,350)	\$ 3,521,596
Development in progress	•	3,876,161	4,358,583	-	8,234,744
Total capital assets, not being depreciated		7,408,107	4,358,583	(10,350)	11,756,340
Capital assets, being depreciated:					
Improvements to land		2,769,689	33,958	-	2,803,647
Structures and improvements		2,632,960	-	-	2,632,960
Vehicle		47,702	-	-	47,702
Equipment		13,005	7,916		20,921
Total capital assets, being depreciated		5,463,356	41,874		5,505,230
Less accumulated depreciation for:					
Improvements to land		(1,531,218)	(101,262)	-	(1,632,480)
Structures and improvements		(1,434,865)	(95,545)		(1,530,410)
Vehicle		(36,424)	(3,383)	-	(39,807)
Equipment		(3,933)	(1,635)		(5,568)
Total accumulated depreciation		(3,006,440)	(201,825)		(3,208,265)
Total capital assets, being depreciated, net	_	2,456,916	(159,951)		2,296,965
Total capital assets, net	\$	9,865,023	\$ 4,198,632	<u>\$ (10,350)</u>	\$ 14,053,305

#### **NOTE 4: RETIREMENT PLAN**

Plan Description. Employees of the CSA participate in the County of San Bernardino's (County) cost-sharing multiple-employer defined benefit retirement plan (the Plan) administered by the San Bernardino County Employee's Retirement Association (SBCERA). The Plan is governed by the San Bernardino Board of Retirement (Board) under the California County Employees' Retirement Law of 1937 (CERL) and the California Public Employees' Pension Reform Act of 2013 (PEPRA). The Plan's authority to establish and amend the benefit terms are set by the CERL and PEPRA, and may be amended by the California state legislature and in some cases require approval by the County of San Bernardino Board of Supervisors and/or the SBCERA Board. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W. Hospitality Lane, 3rd Floor, San Bernardino, California 92415-0014.

#### NOTE 4: RETIREMENT PLAN (continued)

Benefits Provided. SBCERA provides retirement, disability, death and survivor benefits. SBCERA administers the Plan which provides benefits for two membership classifications, General and Safety, and those benefits are tiered based upon date of SBCERA membership. Safety membership is extended to those involved in active law enforcement and fire suppression. All other members, including the CSA's employees, are classified as General members. Generally, those who become members prior to January 1, 2013 are Tier 1 members. All other members are Tier 2. An employee who is appointed to a regular position, whose service is greater than fifty percent of the full standard of hours required are members of SBCERA, and are provided with pension benefits pursuant to Plan requirements.

The CERL and PEPRA establish benefit terms. Retirement benefits for the General Tier 1 and General Tier 2 Plans are calculated on the basis of age, average final compensation and service credit as follows:

	General – Tier 1	General – Tier 2		
Final Average Compensation	Highest 12 months	Highest 36		
		consecutive months		
Normal Retirement Age	Age 55	Age 55		
Early Retirement: Years of service	Age 70 any years	Age 70 any years		
required and/or eligible for	10 years age 50	5 years age 52		
required and/or engible for	30 years any age	N/A		
	2% per year of final	At age 67, 2.5% per		
Benefit percent per year of service	average	year of final average		
for normal retirement age	compensation for	compensation for		
for normal retirement age	every year of service	every year of service		
	credit	credit		
Benefit Adjustments	Reduced before age	Reduced before age		
	55, increased after	67		
	55 up to age 65			
Final Average Compensation	Internal Revenue	Government Code		
Limitation	Code section	section 7522.10		
	401(a)(17)			

Contributions. Participating employers and active members, including the CSA and the CSA's employees, are required by statute to contribute a percentage of covered salary to the Plan. This requirement is pursuant to Government Code sections 31453.5 and 31454, for participating employers and Government Code sections 31621.6, 31639.25 and 7522.30 for active members. The contribution requirements are established and may be amended by the SBCERA Board pursuant to Article 1 of the CERL, which is consistent with the Plan's actuarial funding policy. The contribution rates are adopted yearly, based on an annual actuarial valuation, conducted by an independent actuary, that requires actuarial assumptions with regard to mortality, expected future

#### NOTE 4: RETIREMENT PLAN (continued)

service (including age at entry into the Plan, if applicable and tier), and compensation increases of the members and beneficiaries. The combined active member and employer contribution rates are expected to finance the costs of benefits for employees that are allocated during the year, with an additional amount to finance any unfunded accrued liability. Participating employers may pay a portion of the active members' contributions through negotiations and bargaining agreements.

Employee contribution rates for the fiscal year ended June 30, 2018 ranged between 7.90% and 14.87% for Tier 1 General members and was 8.45% for Tier 2 General members.

Employer contribution rates for fiscal year ended June 30, 2018 were 22.41% and 19.36% for Tier 1 and Tier 2, respectively.

#### **Actuarial Assumptions and Discount Rates**

See the County of San Bernardino's Comprehensive Annual Financial Report (CAFR) for details of actuarial assumptions and discount rates for the year ended June 30, 2018.

## Pension Liabilities, Pension Expense/Benefit, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2018, the CSA reported a liability of \$1,575,631 which represents 21.68% of the County of San Bernardino Special District's proportionate share of the County's net pension liability. The CSA's proportion was allocated based on FY 2018 total salaries and benefits relative to the total salaries and benefits of the County of San Bernardino Special Districts as a whole.

The County of San Bernardino Special District's proportionate share of the County's net pension liability was based on its contributions to the pension plan relative to the County's contributions for FY 2017 as a whole. The County's net pension liability was allocated by SBCERA based on the actual employer contributions in each cost group.

The Plan's net pension liability was measured as of June 30, 2017 based upon the results of an actuarial valuation as of the same date. Plan fiduciary net position and the total pension liability were valued as of the measurement dates.

#### NOTE 4: RETIREMENT PLAN (continued)

## Sensitivity of the Proportionate Share of the Net Pension Liability/Asset to Changes in the Discount Rate

The following presents the CSA's proportionate share of the net pension liability of the Plan as of the measurement date, calculated using the discount rate of 7.25 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.25 percent) or 1 percentage-point higher (8.25 percent) than the current rate:

			Current			
1% Decrease		Discount Rate		1% Increase		
(6.25%)		(7.25%)		(8.25%)		
\$	1,753,190	\$	998,749	\$	378,203	

Pension benefits recognized amounted to \$38,694 for the year ended June 30, 2018.

## Sensitivity of the Proportionate Share of the Net Pension Liability/Asset to Changes in the Discount Rate (continued)

At June 30, 2018, the CSA reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Deferred Outflows	Deferred Inflows		
of Resources*	of Resources**		
\$ 777,262	\$ (351,927)		

<sup>\*</sup> Total deferred outflows includes change in assumptions, change in proportion and differences between share of contributions, and contributions after measurement date.

<sup>\*</sup> Total deferred inflows includes differences in expected and actual expense, and net difference between projected and actual earnings on pension plan investments.

#### NOTE 4: RETIREMENT PLAN (continued)

The deferred outflows of resources related to pensions, resulting from the CSA's contributions to the plan subsequent to the measurement date of \$233,579, will be recognized as a reduction of the net pension liability in the following year. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in future pension expense as follows:

Year Ended June 30,					
2019	\$	25,420			
2020		79,518			
2021		51,996			
2022		(18,144)			
2023		44,264			
Thereafter		8,703			
Total	\$	191,756			

#### **NOTE 5: RISK MANAGEMENT**

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability, environmental liability, and workers' compensation claims. Public liability claims are self-insured for up to \$3.0 million per occurrence. Excess insurance coverage over the Self-Insured Retention (SIR) up to \$50 million is provided through a combination of insurance policies as recommended by Alliant Insurance Services Inc., Insurance Broker through CSAC-EIA (California State Association of Counties – Excess Insurance Authority), as follows: Primary Liability coverage \$25 million excess of \$3 million self-insured retention with QBE Insurance, Munich Reinsurance America, Inc., Markel Corp., Great American Ins., Brit Global Specialty USA, and Lloyd's of London ANNV syndicate. Excess Liability coverage for \$10 million, excess of \$25 million with Brit Global Specialty USA and Great American Ins. Company. Allied World Assurance Co. (AWAC) provides excess liability coverage of \$15 million, excess of \$35 million. In addition, the actuary has recommended that the County maintains a \$24 million reserve to cover SIR exposure for auto and general liability programs. No settlements related to these programs have exceeded insurance coverage in the last three years.

The Workers' Compensation program continued under CSAC-EIA Excess Workers' Compensation Program with a policy of \$2 million SIR and statutory limits with Great American Insurance Co., ACE American Insurance Co., and Liberty Insurance Corporation. Property damage claims are insured on an occurrence basis over a \$25 thousand deductible, and insured through CSAC-EIA and reinsured with Lexington Insurance Co. and with several insurers/reinsurers like AWAC, Ironshore, Partner RE, and Lloyd's of London, among others.

The County supplements its self-insurance for medical malpractice claims with a \$25 million policy (\$35 million aggregate) with BETA Risk Management Authority, which provides annual coverage on a claims made basis with a SIR of \$1 million for each claim.

#### NOTE 5: RISK MANAGEMENT (Continued)

Environmental claims are expected to occur infrequently, but have the potential to be expensive when they do occur. The County has experienced only two significant environmental liability claims since it began self-insuring this exposure in 1983. Given that environmental liability is an extremely volatile coverage, which is characterized by low frequency and high severity, the County has taken a conservative stance, as recommended by the actuary, by setting aside a minimum of \$10 million to cover future environmental liability claims.

All public officials and County employees are insured under a blanket Comprehensive Disappearance, Destruction, and Dishonesty policy covering County monies and securities, with Berkley Regional Insurance Co. with a \$100 thousand deductible, and excess limits up to \$10 million per occurrence.

The activities related to such programs are accounted for in the Risk Management Department's internal service funds ("Funds"), except for unemployment insurance, and employee dental insurance, which are accounted for in the General Fund. The liabilities recorded in these Funds are based on the results of actuarial studies and include amounts for allocated and unallocated loss adjustment expenses. The liabilities for these claims are reported using a discounted rate of 1.392% and an actuarially-determined 80% confidence level. It is the County's practice to obtain actuarial studies on an annual basis.

See the County of San Bernardino's Comprehensive Annual Financial Report (CAFR) for details of their claims liability in accordance with GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*, at June 30, 2018.

#### **NOTE 6: CONTINGENCIES**

As of June 30, 2018, in the opinion of the District Administration, there are no outstanding matters, which would have a significant effect on the financial position of the District.

#### NOTE 7: SUBSEQUENT EVENTS

Management has evaluated subsequent events through January 18, 2019, which is the date the financial statements were available to be issued, and has determined that there are no transactions that will have significant impact on the District.

## Required Supplementary Information COUNTY OF SAN BERNARDINO SPECIAL DISTRICT BIG BEAR VALLEY PARK AND RECREATION DISTRICT

Budgetary Comparison Schedule - Special Revenue Funds (General) For the Year Ended June 30, 2018

	SPECIAL REVENUE FUNDS			
	General (2580)			
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Property taxes	\$ 2,000,509	\$ 2,000,509	\$ 2,179,183	\$ 178,674
Other taxes	16,969	16,969	30,094	13,125
Intergovernemntal:				(40.000)
Federal Assistance	75,000	75,000	55,620	(19,380)
State assistance	19,170	19,170	19,299	129
Rents, concessions and royalties	59,252	59,252	62,798	3,546
Service fees	450,000	450,000	182,692	(267,308)
Cash contribution	1,500	1,500	3,825	2,325
Other revenue	1,489	1,489	4,027	2,538
Total revenues	2,622,389	2,622,389	2,533,713	(86,351)
Expenditures				
Current - parks and recreation:				
Salaries and benefits	1,277,840	1,277,840	1,236,606	41,234
Services and supplies	1,371,700	1,371,700	975,887	395,813
Capital Outlay:				
Structures and improvements	20,000	20,000	8,769	11,231
Total Expenditures	2,669,540	2,669,540	2,221,262	448,278
Excess of Revenues Over (Under)				
Expenditures	(47,151)	(47,151)	312,451	359,602
Other Financing Sources (Uses)				
Investment earnings	5,000	5,000	14,599	9,599
Donations	1,500	1,500	5,800	4,300
Gain on sale of capital asset	<u>-</u>	_	360,000	360,000
Transfer out	(670,000)	(670,000)	(670,000)	, -
Total other financing sources(uses)	(663,500)	(663,500)	(289,601)	373,899
Net Change in Fund Balances	\$ (710,651)	\$ (710,651)	22,850	\$ 733,501
Fund Balance - beginning			1,720,300	

Fund Balance - ending

\$ 1,743,150

## Required Supplementary Information COUNTY OF SAN BERNARDINO SPECIAL DISTRICT BIG BEAR VALLEY PARK AND RECREATION DISTRICT

Budgetary Comparison Schedule - Special Revenue Funds (Zoo) For the Year Ended June 30, 2018

SPECIAL REVEN	NUE FUNDS

	Zoo (2582)			
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Service fees	1,100,000	1,100,000	1,388,566	288,566
Other revenue	80,000	80,000	14,569	(65,431)
Total revenues	1,180,000	1,180,000	1,403,135	222,795
Expenditures				
Current - parks and recreation:				
Salaries and benefits	831,496	831,496	702,547	128,949
Services and supplies	437,361	437,361	395,045	42,316
Capital Outlay:				
Improvements to land			227,156	(227,156)
Total Expenditures	1,268,857	1,268,857	1,324,748	(55,891)
Excess of Revenues Over (Under)				
Expenditures	(88,857)	(88,857)	78,388	166,905
Other Financing Sources (Uses)				
Investment earnings	\$ 1,759	\$ 1,759	\$ 1,901	\$ 142
Note payable	-	-	150,000	(150,000)
Donations	3,010	3,010	3,100	(90)
Transfer in	100,000	100,000	100,000	-
Transfer out	-	-	(150,000)	(150,000)
Total other financing sources(uses)	104,769	104,769	105,001	(299,948)
Net Change in Fund Balances	\$ 15,912	\$ 15,912	183,389	\$ 167,477
Fund Balance - beginning Fund Balance - ending			101,563 \$ 284,952	